

COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE

MINUTES OF THE MAY 21, 2008 MEETING

Kenneth Hahn Hall of Administration

500 West Temple Street, Room 739

Los Angeles, California 90012

MEMBERS PRESENT

Chair: Yvonne B. Burke, County Supervisor for the Second District and
Chair of the County Board of Supervisors

Lee Baca, County Sheriff and Vice Chair of CCJCC
Anthony Hernandez, Director, County Department of Coroner
Gabriella Holt, President, County Probation Commission
John Noguez, President, California Contract Cities Association
Lakshmanan Sathyavagiswaran, County Coroner – Medical Examiner
Greg Savelli, President, South Bay Police Chiefs Association
Dennis Tafoya, County Affirmative Action Compliance Officer
Steven Van Sicklen, Supervising Judge of Criminal, Superior Court
Margaret York, Chief, County Office of Public Safety

ALTERNATES

*Del Bigelow for John Torres, Special Agent-in-Charge, U.S. Bureau of Alcohol,
Tobacco, Firearms and Explosives

Michael Brady for Adam Torres, United States Marshall

Ed Brekke for John Clarke, Superior Court Executive Officer

*Bruce Brodie for Janice Fukai, County Alternate Public Defender

Doyle Campbell for William Fujioka, County Chief Executive Officer

Michelle Carey for Loretta Martin, Chief U.S. Probation Officer

Elvira Castillo for Cynthia Banks, Director, County Department of Community & Senior
Services

Kathleen Daly for Marvin Southard, Director, County Department of Mental Health

David Davies for Robert Taylor, County Chief Probation Officer

Pamela Hamanaka for Edmund Brown, California Attorney General

Robert Kalunian for Michael Judge, County Public Defender

*Greg Keosian for Richard Kirschner, Judge, Superior Court

William Montgomery for Tom Tindall, Director, County Internal Services Department

Steven Olivas for Antonio Villaraigosa, Mayor, City of Los Angeles

Robert Philibosian for Ronald Ikejiri, Chair, County Economy and Efficiency Commission

Bruce Riordan for Rockard Delgadillo, Los Angeles City Attorney

Devallis Rutledge for Steve Cooley, County District Attorney

Buren Simmons for David Brewer, Superintendent, Los Angeles Unified School District

Sue Stengel for Jack Weiss, Los Angeles City Councilman, District 5

Gordon Trask for Ray Fortner, County Counsel

Steven Van Sicklen for J. Stephen Czuleger, Presiding Judge, Superior Court

***Not a designated alternate**

MEMBERS NOT PRESENT OR REPRESENTED

Marcus Allen, Los Angeles City Chief Administrative Officer
Mark Arnold, Judge, Superior Court
William Bratton, Chief, Los Angeles Police Department
Marilyn Diaz, President, San Gabriel Valley Police Chiefs Association
Gary Dominguez, Southern Division Commander, California Highway Patrol
Jonathan Fielding, Director, County Public Health Department
Gigi Gordon, Directing Attorney, Post Conviction Assistance Center
Karl Henry, Directing Attorney, Indigent Criminal Defense Appointments Program
Salvador Hernandez, Assistant Director in Charge, Los Angeles Division, Federal Bureau of Investigation
Sean Kennedy, Federal Public Defender
Tim Landrum, Special Agent in Charge, U.S. Drug Enforcement Administration
Al Leiga, Chair, County Quality & Productivity Commission
Michael Nash, Supervising Judge, Juvenile Court
Thomas O'Brien, U.S. Attorney
Trish Ploehn, Director, County Department of Children and Family Services
Richard Propster, Peace Officers Association of Los Angeles County
Kim Raney, President, County Police Chiefs Association
Darline Robles, Superintendent, County Office of Education
Richard Sanchez, County Chief Information Officer
Stephanie Sautner, Judge, Superior Court
Patricia Schnegg, Judge, Superior Court
Robert Todd, President, Southeast Police Chiefs Association
Robin Toma, Executive Director, County Human Relations Commission
Michael Tynan, Judge, Superior Court
Frank Venti, President, Independent Cities Association
Larry Waldie, Undersheriff
Mike Webb, President, County Prosecutors Association

CCJCC STAFF

Mark Delgado, Executive Director
Kenna Ackley
Cynthia Machen
Craig Marin

GUESTS/OTHERS

Damon Alexander, U.S. Bureau of Alcohol, Tobacco, Firearms and Explosives
Reaver Bingham, Probation Department
Michael Collins, Orange County Probation Department
Jeff Corp, Orange County Probation Department
Mark Faucette, Amity Foundation
Carrie Gatun, Union Rescue Mission
Ernie Gonzalez, U.S. Marshall
Jitahadi Imara, Probation Department
Cheryl Jackson, Probation Department
Ed Johnson, Probation Department
Elizabeth Kelly, Union Rescue Mission

Yanira Lima, Alcohol and Drug Program Administration
Greg Ronald, Orange County Probation Department
Peter Shutan, Los Angeles City Attorney's Office and County Probation Commission
Scott Stickney, Probation Department
Randi Tahara, Justice Deputy, County Board of Supervisors, Second District
Wendy Tait, Deputy, County Board of Supervisors, Second District

I. CONVENE/INTRODUCTIONS

Yvonne B. Burke, County Supervisor, Second District

The meeting was called to order at 12:00 noon by Los Angeles County Supervisor Yvonne B. Burke, Chair of CCJCC.

Self-introductions followed.

II. APPROVAL OF THE MINUTES

Yvonne B. Burke, County Supervisor, Second District

There were no requests for revisions to the minutes of the April 16, 2008 meeting. A motion was made to approve the minutes.

ACTION: The motion to approve the minutes of the April 16, 2008 meeting was seconded and approved without objection.

III. ADULT DAY REPORTING CENTER

Reaver Bingham, Bureau Chief, Adult Field Services, Probation Department

Reaver Bingham, Bureau Chief of Probation's Adult Field Services, appeared before CCJCC to make a presentation on the Adult Day Reporting Center (ADRC).

Through SB 81 and AB 191, Los Angeles County was awarded a grant of \$5 million from the state. The Probation Department will utilize the grant to pilot the ADRC in a known gang hotspot and will target the criminogenic needs of high risk probationers between the ages of 18-25 years old. Evidence-based interventions will be used on this emergent adult population to reduce recidivism.

The ADRC will be a one-stop service center to address the needs of reporting probationers. Probationers assigned to the ADRC will be assessed for treatment readiness and specific responsivity issues so that interventions are adapted to the learning styles and motivation of the offender.

A Multidisciplinary Team (MDT) will meet with the probationers to develop comprehensive, individualized case plans. Case managing deputy probation officers will monitor the probationers' progress throughout the program and update their case plan as determined by the MDT.

Services will include vocational education and training, substance abuse treatment, and mental health services, among others. Efforts will also be made to work with the families of the individuals to assist in the rehabilitation process.

Prior to completing the day reporting program, probationers will be reassessed to measure treatment effectiveness, and the MDT will assist them in developing a structured aftercare relapse prevention plan.

Mr. Bingham noted that there is a research component attached to this project. The Probation Department hopes to demonstrate that the application of evidence-based principles, treatment, and intervention result in a reduction in recidivism.

Probation plans to open the ADRC on September 1, 2008.

In response to a question about compliance, Mr. Bingham stated that failure to comply with the conditions of the AVRC would be an alleged violation of probation and handled accordingly.

Mr. Bingham also stated that the grant for the program sunsets on August 24, 2010. It is expected that a total of 250 to 300 individuals will be served.

ACTION: For information only.

IV. JUVENILE MENTALLY ILL OFFENDER CRIME REDUCTION PROGRAM

Jitahadi Imara, Deputy Director, Special Services, Probation Department

Jitahadi Imara, Deputy Director of Special Services within the Los Angeles County Probation Department, appeared before CCJCC to present on the Juvenile Mentally Ill Offender Crime Reduction (MIOCR) Program.

The Probation Department has received two MIOCR grants from the California Department of Corrections and Rehabilitation (CDCR) Corrections Standards Authority (CSA). One funds the Intensive Probation Case Management Program (ICM); the other funds the Enhanced Camp Transition Program (ECTP).

ICM, which is under Field Services of the Probation Department, targets the following three populations: (1) Juveniles in foster care Level 12 group homes; (2) Juveniles with dual jurisdiction status (under both the Department of Children and Family Services and the Probation Department); and (3) Juveniles in Mental Health Court.

Mr. Imara stated that ICM employs case management strategies developed to complement and reinforce Family Functional Therapy (FFT) interventions. One of the goals of FFT is to improve family communication and supportiveness while decreasing family dysfunction. Other goals include helping family members adopt positive solutions to family problems and developing positive behavior change and parenting strategies.

FFT is an evidence-based program that focuses on family therapy and treats youth from the ages of 11 to 18 with home-based service delivery.

In addition to FFT, ICM also offers re-entry services. These include the following: (1) Assessment of progress in achieving residential treatment goals, strengths, and newly acquired skills; (2) Family monitoring plan; (3) Relapse prevention plan; (4) School enrollment and academic support; (5) Benefits establishment; and (6) Family support system.

This is the first time that the Probation Department has been able to offer aftercare service for foster care youth that will provide an organized transition program from a Level 12 group home back to the community with an evidenced-based service.

Since July 2007, 117 families have been served, and 106 youth (91%) have remained arrest-free. Additionally, the program has reduced probation youths' length of stay in group home care by 7 months (the average length of stay had been 12 months). Mr. Imara stated that this amounts to a savings of about \$3.6 million.

Results thus far indicate that the program has been effective at addressing delinquency, mental health disorders, substance abuse, and child maltreatment.

A full outcome report on ICM will be available in June 2008. Copies will be provided to both the County Board of Supervisors and CCJCC.

Mr. Imara introduced Cheryl Jackson of the Probation Department to make a presentation on ECTP.

ECTP is funded from January 2007 through June 2008. The program occurs in three phases: (1) Intake and assessment; (2) In-camp services; and (3) Transition and community services.

The Intake and assessment phase occurs in the Camp Intake and Assessment Unit at the Barry J. Nidorf Juvenile Hall in Sylmar. Since the start of the program, over 300 psychological assessments have been completed.

A successful Multidisciplinary Team (MDT) has been created that includes representatives from the County Office of Education, Department of Mental Health, Department of Health Services, and the Probation Department.

In addition to the psychological assessments, this first phase also includes identification of criminogenic risk factors, assessment of academic status and needs, and identification of current medical status and needs.

Thus far, a total of 50 ECTP qualified participants have been identified. There are 26 currently in camp. The in-camp services include weekly psycho-therapeutic counseling for all participants, weekly probation individual counseling, monthly family counseling, weekly child/parent telephone contact, weekly Sunday family visits, and closely monitored academic progress.

An MDT meets with the minor, the minor's family, and all of the partners. The MDT discusses the needs of the child and develops a treatment plan.

Tutoring, special education classes, and individual, group, and peer group counseling are also offered during the in-camp phase.

Ms. Jackson stated that there have been 16 ECTP camp graduates up to now. Services that are offered during the transition and community services phase include:

- Substance abuse outpatient and residential referrals;
- Participant and family mental health services;
- Medication monitoring; and
- Housing assistance.

Services provided to ECPT camp graduates by the Department of Mental Health include Transition Age Youth Services (TAY) through a camp navigator. This includes enrollment in Full Service Partnership (FSP), which provides mental health, tutoring, substance abuse, medical service referrals, and other assistance as needed; referral for wrap around services; and referral for general service needs to the family and the participant.

The Probation Department continues to monitor the individual until termination from probation by the Juvenile Court.

ECTP has submitted a grant reapplication to CSA for the 2008-2009 Fiscal Year.

ACTION: For information only.

V. STATE PAROLE REALIGNMENT & SUMMARY PAROLE PROPOSALS

Scott Stickney, Special Assistant, Probation Department

Scott Stickney, Special Assistant with the Probation Department, appeared before CCJCC to present on the California Legislative Analyst's Office (LAO) parole realignment proposal.

The LAO proposal would shift the responsibility for supervising lower-level parolees from the state to the counties. "Lower-level" would be determined by the committing offense that the parolee was convicted on.

The original LAO realignment plan identified about 71,400 parolees for transfer to county supervision and subsequently determined that about 10% of this group are illegal immigrants that would be deported upon transfer to the counties.

It was estimated by the LAO that the state is spending about \$475 million for supervision, incarceration, and services for this population, plus an additional \$12 million for administrative costs. Funding for counties had been proposed to come from portions of waste and water enterprise special district property taxes (\$188 million), city Proposition 172 sales taxes (\$178 million), and vehicle license fees (\$130 million).

In response to concerns expressed by local officials, the LAO has revised its proposal to exclude parolees with prior serious or violent offenses. They estimate that this would reduce the number of identified eligible parolees by 21%. If these parolees as well as the estimated parolees that are illegal immigrants are excluded from the original estimate, there would be approximately 50,700 parolees shifted to the counties. The funding diverted locally would be reduced accordingly.

The LAO identified two options for counties to administer the revocation process for offenders that violate the conditions of their supervision. One option is for each county to create a local administrative revocation board, similar to the Board of Parole Hearings. A second option is for revocations to be managed through the state's court system, as is currently done for probation violations.

The cost of utilizing a local administrative revocation boards is estimated by the LAO to cost about \$280 per offender; the cost of using the court system is estimated to be about \$750 per offender (\$270 incurred by the court and \$480 for county costs). However, the LAO has also determined that the outcomes may be perceived to be more fair if handled by the courts and that the courts may provide a more unified and streamlined approach with more options.

Mr. Stickney noted that the estimated costs do not consider the costs of drug and alcohol or mental health treatment. Additional funding would be needed for this, but there may be disagreement as to the total cost involved.

In response to concerns regarding the funding for counties, the LAO has revised its proposal so that funding will not be redirected from Proposition 172 sales taxes. Instead, the funding would come from vehicle license fees that currently go to the Department of Motor Vehicles and cities. Water and waste district property taxes would either be excluded from the financing package or offset city vehicle license fee revenue losses and/or supplement county resources, depending on the Legislature's policy preferences.

Judge Steven Van Sicklen, Supervising Judge of Criminal in the Los Angeles Superior Court, expressed concern that the LAO's proposal is shortsighted with respect to the effect on the courts. State courts are facing a large budget deficit in the coming fiscal year and would have great difficulty taking in these cases.

He noted that under this proposal, there could be 15,000 parolees transferred to local supervision in Los Angeles County. The local criminal justice system is already stretched thin and, in light of impending budget cuts, the Superior Court is not in a position to take on the added burden of revocation hearings for these individuals.

Sheriff Lee Baca suggested that the Superior Court prepare a brief as to the potential impact of the LAO's proposal on the Court.

Supervisor Burke requested that this discussion be continued to the next meeting. She suggested that we invite Justice Lui to provide an update on the prison overcrowding lawsuit settlement process.

ACTION: For information only.

VI. OTHER MATTERS/PUBLIC COMMENT

There were no additional matters or public comments.

VII. ADJOURN

There being no further business, Supervisor Burke adjourned the meeting at 1:03 p.m.

The next CCJCC meeting will be held on **Wednesday, June 18, 2008, at 11:30 a.m. in Room 739 of the Kenneth Hahn Hall of Administration.**