

# COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE

## MINUTES OF THE **SEPTEMBER 20, 2006** MEETING

Kenneth Hahn Hall of Administration

500 West Temple Street, Room 739

Los Angeles, California 90012

### **MEMBERS PRESENT**

Lee Baca, Vice Chair  
Mark Arnold  
Cynthia Banks  
Peter Espinoza  
Ray Fortner  
Janice Fukai  
Jon Fullinwider  
Karl Henry  
Jaclyn Hill  
Jeanne Kennedy  
Sean Kennedy  
Jeffrey Prang  
Lakshmanan Sathyavagiswaran

### **ALTERNATES**

David Aguilera for John Torres  
Cardriner Bowden for Roy Romer\*  
Ed Brekke for John Clarke  
Ellen Conley for Gary Dominguez  
Chris Dayian for Darline Robles  
Rudy Diaz for Michael Nash  
Xiomara Flores-Holguin for Trish Ploehn  
Rosemary Gutierrez for David Janssen\*  
Robert Kalunian for Michael Judge  
Don Ladarer for Ralph Partridge\*  
David Lindsay for William Bratton\*  
Darrell Mah for Margaret York\*  
Sally Meloch for Debra Yang\*  
William Montgomery for Dave Lambertson  
Patrick Ogawa for Jonathan Fielding  
Don Pedersen for Randy Adams  
Anna Pembedjian for Michael Antonovich,  
Chair  
Wilson Poon for William Fujioka\*  
Douglas Price for Stephen Tidwell\*  
Ray Regalado for Robin Toma  
Devallis Ruthledge for Steve Cooley  
Marty Vranicar for Rockard Delgadillo  
\*Not a designated alternate

### **MEMBERS NOT PRESENT OR REPRESENTED**

Anthony Hernandez, Department of Coroner  
Michael Hoff, Judge, Superior Court  
Jay Imperial, League of California Cities  
James Lewis, San Gabriel Police Chiefs' Association  
Bill Lockyer, California Attorney General  
William MacLaughlin, Presiding Judge, Superior Court  
Loretta Martin, United States Probation Department  
Stephen Port, South Bay Chiefs' Association  
Richard Propster, Peace Officers Association of Los Angeles County  
Bill Rosendahl, Los Angeles City Council, 11<sup>th</sup> District  
Patricia Schnegg, Judge, Superior Court  
Marvin Southard, Department of Mental Health  
Dennis Tafoya, Office of Affirmative Action Compliance  
Robert Taylor, Chief Probation Officer

Robert Todd, Southeast Cities Police Chiefs' Association  
Michael Tynan, Judge, Superior Court  
Frank Venti, Independent Cities Association  
Antonio Villaraigosa, Mayor, City of Los Angeles  
Larry Waldie, Undersheriff  
Mike Webb, County Prosecutors' Association  
David Wesley, Judge, Superior Court

**STAFF**

Peggy Shuttleworth, Executive Director  
Kenna Ackley  
Vincent Holmes  
Cynthia Machen  
Craig Marin

**GUESTS/OTHERS**

Clayton Anderson, Quality and Productivity Commission  
Hania Cardenas, Probation Department  
Terry Clark, Probation Department  
Karen Dalton, Sheriff's Department  
Rone Ellis, Private Citizen  
Brian Gray, California Drug Task Force  
Sharon Harada, Probation Department  
Gabriella Holt, Probation Commission  
Deborah Jones, Sheriff's Department  
Stephen Kawamura, County CAO  
Sam Olivito, California Contract Cities Association  
Detta Roberts, Sheriff's Department  
Maxine Schmidl, County CAO  
Peter Shutan, Los Angeles City Attorney's Office  
Bruce Staniforth, Economy and Efficiency Commission  
Deryl Trotter, Sheriff's Department

**I. CONVENE / INTRODUCTIONS – Lee Baca**

The meeting was called to order at 12:00 p.m. by Los Angeles County Sheriff Lee Baca, Vice Chair of this Committee and Acting Chair of this meeting. Self-introductions of members and guests followed.

**II. REVIEW / APPROVAL OF MINUTES – Lee Baca**

There were no requests for revisions to the Minutes of the meeting on July 19, 2006. A Motion was made to approve the Minutes.

**ACTION: The Motion to approve the Minutes of the July 19, 2006 meeting was seconded and approved without objection.**

**III. MENTALLY ILL OFFENDER CRIME REDUCTION GRANT –  
Terry Clark and Karen Dalton**

Background

AB 1811 established the Mentally Ill Offender Crime Reduction (MIOCR) grant program and directed the Corrections Standards Authority (CSA) to award grants for projects designed to reduce recidivism among adult and juvenile mentally ill offenders. The MIOCR grants must be “consistent with the purpose and intent” of SB 1485, an initiative designed to determine the most effective strategies for reducing the involvement of mentally ill offenders in the criminal justice system.

The 2006 State Budget Act, as amended by AB 1811, appropriated \$22,295,500 for grants targeting adult mentally ill offenders and \$22,295,500 for grants targeting juvenile mentally ill offenders. Funds must be awarded on a competitive basis using criteria developed by the CSA. To fulfill these statutory mandates, the CSA has issued a Request For Proposals (RFP).

In Los Angeles County, the Sheriff’s Department will serve as the lead agency for grants targeting adult mentally ill offenders, and the Probation Department will serve as the lead agency for grants targeting juvenile mentally ill offenders. All 58 counties are eligible to apply for MIOCR grants, and applicants may submit more than one proposed project.

Probation Department – Terry Clark

Terry Clark of the Probation Department appeared before this Committee to discuss the MIOCR grant proposals from the Probation Department.

It was noted that for Los Angeles County and other large counties, each proposal is capped at 1.5 million dollars. Additionally, the grant is renewable on a non-competitive basis for four years, provided that the State Legislature appropriates funds for the program and the grantee is in compliance with contractual agreements.

The Probation Department intends to submit the following four proposals:

1. The Residential Treatment Services Bureau (RTSB) intends to enhance its Assessment Unit so that full psychological, social assessments using the Massachusetts Youth Screening Instrument (MAYSI) can be used to identify minors that need mental health treatment/services prior to sending them to a Probation camp. Once in the camp, the minors will be provided with mental health services that target their individual needs.

The objective of this program is to implement a Multi-Disciplinary Team (MDT) decision-making model in which the Deputy Probation Officer (DPO) will work closely with the minors, their families, the onsite Department of Mental Health (DMH)

staff, the Los Angeles County Office of Education, and the Juvenile Court Health Services (JCHS) staff.

In order to ensure a continuum of services once the minor is released, aftercare DPO's will be assigned to work closely with the MDT and the family prior to the youth's release. The aftercare DPO's will also work closely with the DMH Transition Age Youth (TAY) systems navigators to identify appropriate community-based treatment facilities.

2. The Detention Services Bureau (DSB) proposes to strengthen the Enhanced Supervision Program (ESP) at Central Juvenile Hall to target minors that require Level 2 and Level 3 supervision.

This proposal would utilize Dialectical Behavioral Therapy to treat minors while in custody. As the minor is ready to transition back into the community, he/she will be linked with an ESP DPO whose main function will be to seamlessly integrate the minor and his/her family with an evidence-based treatment program in the community.

To augment the ESP program, the DSB proposes to reduce the staff to client ratio to 1 to 5, increase Mental Health staffing, and allocate DPO's to help transition minors into community-based care.

3. Juvenile Field Services proposes to implement Intensive Case Management Services (ICMS) that will target youth with a diagnosed Axis 1 mental illness, who are at-risk of out-of-home placement or who are transitioning from the Juvenile Mental Health Court, a detention facility, or residential placement.

The program's goal is to reduce the re-arrest rates for juvenile offenders that are diagnosed with Axis 1 mental health problems by increasing mental health services and evidence-based case management interventions that address the multi-determinants of antisocial and delinquent behavior.

Case management interventions will employ a team approach. The team will consist of a mental health clinician, a parent advocate, and a systems navigator. The case management and treatment interventions will be tailored to address the unique needs of the program youth, drawing from a menu of evidence-based services.

4. The Probation Department, in collaboration with Dr. Tony Strickland, a subject matter expert, is proposing to implement an innovative computerized assessment tool that will identify neurobehavioral disorders among incarcerated youth.

It is believed that early identification of cognitive impairment may become pivotal in proper treatment and may further prevent more serious events or injuries by placing the minor in a more appropriate environment. This pilot project will also address proper treatment once minors are assessed.

The Probation Department will serve as the implementing agency for these evidence-based programs, and will meet the required 25 percent match with County staff.

A request was made for the Countywide Criminal Justice Coordination Committee (CCJCC) to authorize a Steering Committee to assist with the implementation of the grants.

In addition, the Probation Department is also requesting that the Board of Supervisors issue a resolution authorizing the grant proposals and assure compliance with all relevant laws and regulations as set forth by the CSA.

#### Sheriff's Department – Karen Dalton

Karen Dalton of the Sheriff's Department appeared before this Committee to discuss the MIOCR grant proposal for adults.

The Sheriff's Department will serve as the lead agency for the adult program, with the Department of Mental Health and the Probation Department serving as critical partners. As with the Probation Department's proposals concerning juveniles, the required 25 percent match will be met through use of County staff (Sheriff's Department and Probation Department personnel).

The adult program will focus on treating mentally ill male inmates in the Twin Towers correctional facility. Included in the program will be employability services and life skills training. In addition, an agency will be utilized both inside the jail and outside in the community so as to follow the individual through custody and back into the community.

Within the jail facility, an area will need to be made into a therapeutic community-type setting so that there will be a wellness center where individual and group counseling can be conducted.

It was noted that the reason that this proposal specifically addresses men is because the National Institute of Mental Health, along with the Los Angeles County Department of Mental Health, have already agreed to work on a community-reintegration demonstration project for women.

As with the juvenile treatment proposals, a request was made for the CCJCC to authorize a Steering Committee to help with the implementation of the MIOCR grant.

Similarly, the Sheriff's Department is also requesting that the Board of Supervisors issue a resolution authorizing the grant proposal for the adult program.

A Motion was made to create the two Steering Committees (one for the Probation Department's proposals for juveniles and the other for the Sheriff's Department proposal for adults) to assist with the implementation of the MIOCR grants.

**ACTION: The Motion to create the two Steering Committees to assist with the implementation of the MIOCR grants was seconded and approved without objection.**

A Motion was made to request that the Board of Supervisors issue a resolution authorizing the MIOCR grant proposals and assuring compliance with all relevant laws and regulations as set forth by the CSA.

**ACTION: The Motion to request that the Board of Supervisors issue a resolution authorizing the MIOCR grant proposals and assuring compliance with all relevant laws and regulations as set forth by the CSA was seconded and approved without objection.**

**IV. DISPROPORTIONATE MINORITY CONTACT ENHANCED TECHNICAL ASSISTANCE PROJECT – Sharon Harada**

Sharon Harada of the Probation Department appeared before this Committee to discuss the Probation Department’s grant proposal for the California Department of Corrections & Rehabilitation Disproportionate Minority Contact Enhanced Technical Assistance Project.

Background

The federal Juvenile Justice & Delinquency Prevention Act mandates that state and local governments receiving formula grant funds authorized by the Act “address juvenile delinquency prevention efforts and system improvement efforts designed to reduce, without establishing or requiring numerical standards or quotas, the disproportionate number of juvenile members of minority groups who come into contact with the juvenile justice system.” In California, the Corrections Standards Authority (CSA) is responsible for working with County governments to address Disproportionate Minority Contact (DMC). The term “DMC” refers to over-representation of youth of color at all points in the juvenile justice system relative to their numbers in the general youth population.

The CSA has issued a request for proposals for three-year grants to support technical assistance to address DMC. In Year 1, grants of up to \$150,000 will be awarded through a competitive process to five counties to support Probation Department staffing, data systems, and expert consultation focused on DMC. In Year 2, non-competitive grants of up to \$175,000 will support staffing and consultation to develop a countywide plan to reduce DMC. Year 3 non-competitive grants of up to \$200,000 will support implementation of the plan developed in Year 2.

Grant Application

In Los Angeles County, funds would support efforts to address DMC on an ongoing basis through the following phases:

- Identification – To Determine the extent to which DMC exists;
- Assessment – To assess the reasons for DMC, if it exists;
- Intervention – To develop and implement intervention strategies to address these identified reasons; and
- Evaluation – To evaluate the effectiveness of the chosen intervention strategies.

Year 1 funds would cover the costs of: (1) Probation Department staff time to coordinate DMC efforts; (2) contracts with consultants for assistance with data collection procedures and data analysis to provide information on representation of youth of color at key points in the juvenile justice system; and (3) training on DMC and related areas.

Grants will be awarded to County governments, and the Probation Departments will serve as the implementing agencies. In this County, the Probation Department would work in partnership with the CCJCC and member agencies.

Within the past twelve months, the Probation Department formed a working group to investigate DMC issues, identify methods of research, evaluate existing programs, and provide recommendations. Obtaining this grant funding would provide the Department with an opportunity to build on what has been accomplished.

The grant requires the creation of a work group comprised of representatives of juvenile justice system agencies (law enforcement, Probation, Juvenile Court, District Attorney, Public Defender, and service providers) and a resolution from the Board of Supervisors assuring that the County will comply with all relevant laws and regulations.

A request was made for the CCJCC to establish a multi-agency subcommittee to oversee the grant application and implementation.

In addition, the Probation Department is also requesting that the Board of Supervisors issue a resolution authorizing the grant proposal and assuring compliance with all relevant laws and regulations.

A Motion was made to establish a multi-agency subcommittee to oversee the grant application and implementation.

**ACTION: The Motion to establish a multi-agency subcommittee to oversee the grant application and implementation for the Disproportionate Minority Contact Enhanced Technical Assistance Project was seconded and approved without objection.**

A Motion was made to request that the Board of Supervisors issue a resolution authorizing the grant proposal and assuring compliance with all relevant laws and regulations.

**ACTION:** The Motion to request that the Board of Supervisors issue a resolution authorizing the grant proposal for the Disproportionate Minority Contact Enhanced Technical Assistance Project and assuring compliance with all relevant laws and regulations was seconded and approved without objection.

**V. MEMBERSHIP ISSUES – Lee Baca**

This Committee has received the following two requests for membership:

United States Marshals Service

A letter of request for membership was submitted by the U.S. Department of Justice, United States Marshals Service, Central District of California. Copies of the letter along with a fact sheet were circulated with the Agenda for this meeting.

The United States Marshals Service (USMS) is the oldest law enforcement agency in the country with the broadest law enforcement powers. Its primary mission includes the protection of the federal judicial process, apprehension of fugitives, witness protection program, and asset forfeiture. It also is involved in significant events of civil unrest and natural disasters.

Los Angeles County Probation Commission

A letter of request for membership was submitted by the County of Los Angeles Probation Commission. Copies of the letter were circulated with the Agenda for this meeting.

The Probation Commission is actively involved in advocacy efforts to improve the justice system through greater coordination and cooperation at the local level, and to provide support for the development of system-wide strategies and funding priorities.

Gabriella Holt, President of the County Probation Commission, appeared before this Committee to request membership.

A Motion was made to approve these two requests for CCJCC membership.

**ACTION:** The Motion to approve the requests for CCJCC membership from the United States Marshals Service and the County Probation Commission was seconded and approved without objection.

**VI. OTHER MATTERS / PUBLIC COMMENT**

Ronnie Ellis, a private citizen, made a public comment.

## County Department of Coroner West Coast Seminar

A brochure was distributed from the County Department of Coroner with information on an annual training seminar.

The purpose of the seminar is to educate the participants in the basics of forensic investigation, and to update attendees on multidisciplinary coroner scientific investigation of unusual deaths seen at the Los Angeles County Department of Coroner.

This West Coast Seminar is scheduled for November 1, 2, and 3, 2006, at the Beverly Garland Holiday Inn at 4222 Vineland Avenue, North Hollywood, 91602. For more information, please contact James Hazlett at (323) 343-0534.

## **VII. ADJOURN**

There being no further business, Sheriff Baca adjourned the meeting at 12:30 p.m. The next CCJCC meeting will be held on **Wednesday, October 18, 2006, at 11:30 a.m. in Room 739 of the Kenneth Hahn Hall of Administration.**