

# COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE

## MINUTES OF THE JULY 19, 2006 MEETING

Kenneth Hahn Hall of Administration

500 West Temple Street, Room 739

Los Angeles, California 90012

### MEMBERS PRESENT

Steve Cooley, Acting Chair  
Lee Baca, Vice Chair  
Randy Adams  
Mark Arnold  
Cynthia Banks  
Janice Fukai  
Jaclyn Hill  
Michael Hoff  
Michael Judge  
Richard Propster  
Lakshmanan Sathyavagiswaran  
Dennis Tafoya  
Michael Tynan  
Margaret York

### ALTERNATES

Tony Beliz for Marvin Southard  
Ellen Conley for Gary Dominguez  
David Davies for Robert Taylor  
Rudy Diaz for Michael Nash  
Xiomara Flores-Holguin for David Sanders  
Pamela Hamanaka for Bill Lockyer  
Dennis Landin for Peter Espinoza  
James McDonnell for William Bratton  
Sally Meloch for Debra Yang\*  
William Montgomery for Dave Lambertson  
Fred Nazarbegian for Jon Fullinwider\*  
Steven Olivas for Antonio Villaraigosa  
Sam Olivito for Jeffrey Prang\*  
Anna Pembedjian for Michael Antonovich,  
Chair  
Ray Regalado for Robin Toma  
Christina Robley for Ralph Partridge  
Peter Shutan for Rockard Delgadillo\*  
Buren Simmons for Roy Romer  
Annette Starks for John Torres\*  
Gordon Trask for Ray Fortner  
Steven Van Sicklen for David Wesley  
\*Not a designated alternate

### MEMBERS NOT PRESENT OR REPRESENTED

Bruce Chernoff, Department of Health Services  
John Clarke, Executive Officer, Superior Court  
William Fujioka, Administrative Research Services, City of Los Angeles  
Dean Gits, Federal Public Defender  
Karl Henry, Indigent Criminal Defense Appointments Program  
Anthony Hernandez, Department of Coroner  
Jay Imperial, League of California Cities  
David Janssen, County Chief Administrative Officer  
Jeanne Kennedy, Quality and Productivity Commission  
James Lewis, San Gabriel Police Chiefs' Association  
William MacLaughlin, Presiding Judge, Superior Court  
Loretta Martin, United States Probation Department  
Stephen Port, South Bay Chiefs' Association  
Darline Robles, County Office of Education  
Bill Rosendahl, Los Angeles City Council, 11<sup>th</sup> District

Patricia Schnegg, Judge, Superior Court  
J. Stephen Tidwell, Federal Bureau of Investigation  
Robert Todd, Southeast Cities Police Chiefs' Association  
Frank Venti, Independent Cities Association  
Larry Waldie, Undersheriff  
Mike Webb, County Prosecutors' Association

**STAFF**

Peggy Shuttleworth, Executive Director  
Vincent Holmes  
Cynthia Machen  
Craig Marin

**GUESTS/OTHERS**

Richard Barrantes, Sheriff's Department  
R. Doyle Campbell, Sheriff's Department  
Rone Ellis, Private Citizen  
Valerie Hill, Department of Public Works, Graffiti Abatement Program  
Lisa Kahn, District Attorney's Office  
John Ruegg, Information Systems Advisory Body  
Devallis Rutledge, District Attorney's Office  
David Ryu, Board of Supervisors, Office of the Second District  
Bruce Staniforth, Economy and Efficiency Commission

**I. CONVENE / INTRODUCTIONS – Steve Cooley**

The meeting was called to order at 12:10 p.m. by Steve Cooley, Los Angeles County District Attorney and Acting Chair of this meeting.

Self-introductions of members and guests followed.

**II. REVIEW / APPROVAL OF MINUTES – Steve Cooley**

There were no requests for revisions to the Minutes of the meeting on June 21, 2006. A Motion was made to approve the Minutes.

**ACTION: The Motion to approve the Minutes of the June 21, 2006 meeting was seconded and approved without objection.**

### **III. INFORMATION SYSTEMS ADVISORY BODY (ISAB) – John Ruegg**

John Ruegg, Executive Director of the Information Systems Advisory Body (ISAB), appeared before this committee to present ISAB's Semi-Annual Report.

The following initiatives were highlighted in the report:

The ISAB Marketing program has collected \$118,000 in new revenues in the last six months of fiscal year 2005-2006. Revenues are derived from the marketing of the Probation Department's PC-based Pretrial+ system and electronic distribution of Superior Court civil data to private vendors.

The Alternate Public Defender and Public Defender Offices have been added to the ISAB outsource imaging contract for electronic archiving of their closed cases. Supplemental funding from the Quality & Productivity Commission, the CAO office, and the CIO Information Technology Fund was received to provide initial funding.

ISAB, the Sheriff's Department, and the Superior Court are developing an interface with the Superior Court's Trial Court Information System (TCIS) to transmit enforceable Adult Conditions of Probation to the Countywide Warrant System (CWS) to provide law enforcement with Conditions of Probation in the police car.

TCIS will send Court orders to register as a gang member with local law enforcement as a Condition of Probation. The Sheriff's Department will develop a Livescan gang registration module (Gang Affiliation Registration Database System, or GARDS) to record gang member registration compliance. The gang member registration process will transmit current registration status to CWS to advise local law enforcement of gang member registration status.

The Los Angeles Documents and Objects Exchange (LADOX) program employs the ISAB criminal justice enterprise Electronic Document Management Software (EDMS) functions to develop electronic capture, storage, and exchange of criminal justice documents and multi-media objects within and between criminal justice agencies.

Current LADOX projects include:

ISAB and the Public Defender's Office are developing a digital archiving and retrieval capability for day-forward closed Public Defender cases. Additionally, a warehouse has been leased to consolidate the storage of old cases. The capability to search and retrieve records from the warehouse for on-demand imaging is also being developed as part of the Public Defender Electronic Document Management System (PDEDMS) project.

The ISAB DNA Order Tracking System (DOTS) will provide multi-agency notification to collect DNA based on Proposition 69 qualifying arrestees and defendants.

DOTS serves as a means for tracking the collection of DNA samples from individuals, avoiding duplicate sampling, determining compliance with Court orders, and reimbursing law enforcement agencies through the DNA Reimbursement Fund. Additionally, DOTS automates many of the time-consuming procedures involved in checking the status of a person and collecting the sample. This makes the collection process both faster and more efficient.

The District Attorney's Office has initiated a project to develop a cold hit tracking system to work in conjunction with the DOTS system.

ISAB has procured two XML Security Appliances to work in conjunction with the ISAB Integration Broker providing additional security and auditing capability for delivery of secured information exchanges between ISAB agencies, State agencies, and Federal agencies.

ISAB is working with the Federal Department of Justice Global Justice Information Sharing Initiative (Global) effort to develop common standards and protocols to enable effective justice information sharing between Los Angeles County justice agencies and authorized State and Federal agencies.

A Motion was made to approve the ISAB Semi-Annual Report for submission to the Board of Supervisors.

**ACTION: The Motion to approve the ISAB Semi-Annual Report for submission to the Board of Supervisors was seconded and approved without objection.**

**IV. GRAFFITI ABATEMENT PROGRAM AND TOTALLY AGAINST GRAFFITI (TAG) – Valerie Hill**

Valerie Hill is the County Department of Public Works' Graffiti Abatement Program Manager. She appeared before this Committee to provide a description of the County's Graffiti Abatement Program.

This program was implemented in 1993 under the leadership and direction of the County Board of Supervisors. It is a multi-faceted initiative that includes physical clean-up efforts, legislative strategies, law enforcement and judicial intervention, a proactive public information campaign, school education, and focused diversion and prevention efforts.

The public information and education campaign is conducted through a program known as TAG, which stands for Totally Against Graffiti. TAG was initiated in 2001 as a community outreach program targeted to elementary school children. The students are taught the costs and harmful consequences of graffiti in their communities.

One component of TAG is *Kids on the Block*, which is a puppet program designed for First and Second Grade students. This provides the children with an interactive live performance of life-size human puppets.

Another TAG program is *The Difference Between Art and Graffiti*. This works with young artists (25 years old and younger) and offers them competitions, art classes, trips to art museums, and workbook materials to help them define the difference between art and graffiti for their neighborhoods and peers. Winning art work is displayed on the hood of a NASCAR race car.

TAG also promotes the message, "Stop Graffiti and We All Win". This message is promoted on billboards, bus benches, children's television, and in schools.

A TAG mobile classroom is used to visit schools and present this message. Each month, schools are selected to receive special recognition for their achievements in increased reporting of graffiti and in showing excellence in cleaning up their schools and neighborhoods. The mobile classroom serves as a distribution point for providing rewards to the schools and their students.

The TAG program has involvement with nearly 250 schools in the County. An outreach program for Junior High School and High School students is also currently in development.

Approximately four million dollars has been raised for the education and community outreach efforts. This funding has come from numerous sponsors in the business community.

The Graffiti Abatement Program has over 30 contracts with private vendors for removing graffiti. In 2005, they removed over 18 million square feet of graffiti. Additionally, the program has a high achievement rate of responding to requests; graffiti is removed within 48 hours nearly 97% of the time.

In order to improve inter-agency coordination concerning graffiti, the Graffiti Abatement Program formed the Multi-Agency Graffiti Intervention Committee (MAGIC). MAGIC brings together private and public organizations from throughout the County of Los Angeles to share information on graffiti abatement efforts. These meetings are held at the Department of Public Works facility in Alhambra on the first Thursday of every month. MAGIC also includes a law enforcement component that meets one hour prior to the general meeting.

More information on the Graffiti Abatement Program and TAG can be found at [www.4tagla.com](http://www.4tagla.com), and the number to call for reporting graffiti is 1-800-675-4357.

**ACTION: For Information Only.**

## **V. PROPOSITION 69 IMPLEMENTATION TASK FORCE – Lisa Kahn**

Lisa Kahn, Forensic Science Advisor of the District Attorney's Office, provided an update on the implementation of Proposition 69 (DNA Fingerprint, Unsolved Crime and Innocence Protection Act) in Los Angeles County. On November 17, 2004, this committee voted to create the Proposition 69 Implementation Task Force as a standing subcommittee of CCJCC, and Lisa Kahn is the Chair of that Task Force.

The Task Force has set three objectives for this year. The first is to increase the number of DNA samples that are collected in Los Angeles County to at least 5,000 each month.

This first goal was achieved in January 2006 when a total of 5,505 samples were collected in the County. By comparison, in January 2005, the total was 348. Since January 2006, the total has continued to average 5,000 samples or more per month.

The second objective is to increase the collection from probationers with prior felony convictions. Over 15,000 felony probationers are released from probation each year; furthermore, Proposition 69 also applies to persons on misdemeanor probation that have a prior felony conviction.

The solution to this issue has been a multi-agency approach involving the Probation Department and law enforcement agencies. The policy that has been implemented is that if a qualifying probationer is in custody, for any reason, the DNA sample should be taken immediately. Therefore, law enforcement agencies are to collect DNA samples from qualifying probationers upon arrest.

Substantial progress has been made this year at taking collections at the arrest and booking stage. Both the LAPD and Sheriff's Department Field Operations Division are taking these in large numbers. However, while many of the Municipal Police Departments are also taking the samples at the arrest and booking stage, there are others that do not appear to be taking the number that would be expected given their number of bookings.

The Task Force has created a Municipal Police Department's Subcommittee that is working to increase the number of DNA samples collected by Municipal Police Departments in the County.

The Probation Department now has nine DNA collection sites with two new sites planned for September 2006, and there are three DNA collection sites in the Juvenile Halls. Since August 2005, the Probation Department has collection over 18,700 samples from adult and juvenile offenders.

The third objective for 2006 is to increase the DNA Reimbursement Fund collections to \$500,000 per month. For much of late 2005 and early 2006, the County's DNA Reimbursement Fund was receiving \$400,000 to \$450,000 a month. Starting in April

2006, however, the revenue has reached the target amount of \$500,000 per month, and this has held steady in May and June.

During the first two years of implementation, the State of California receives 70% of the fees collected under Proposition 69, and the remaining 30% can be used locally. During the third year, 50% of the funding remains local, and in the fourth year and thereafter, 75% remains local.

The DNA Reimbursement Fund can be used to reimburse for the cost of collections, and can also be used for DNA work on unsolved crimes. Next year, with the increase in the local percentage, there will likely be money available for use by the new Crime Lab that is located at Cal State Los Angeles.

A key goal of the Task Force is to improve the efficiency of DNA collections. In furtherance of this, a DNA Sample Court Order Subcommittee was formed to review possible discrepancies between the number of Court orders for samples to be taken versus the actual number of DNA samples collected. After reviewing 82 cases with Court orders, it was determined that DNA samples had been previously taken in 58% of the cases.

In response, the District Attorney's Office is creating new felony and misdemeanor charging worksheets. These will include a checkbox under the name of each defendant that will indicate whether a DNA sample has been previously provided.

As noted in the ISAB Semi-Annual Report, the DNA Order Tracking System (DOTS) will serve as a means for tracking the collection of DNA samples from individuals, avoiding duplicate sampling, determining compliance with Court orders, and reimbursing law enforcement agencies through the DNA Reimbursement Fund. DOTS is expected to be made available within the next few months; agencies are currently using a system referred to as Pre-DOTS.

A Cold Hit Tracking System Working Group has been created to determine how to enhance DOTS as a repository for cold hit data. It was noted that the California Department of Justice (DOJ) has created a Cold Hit Outcome Project (CHOP) that is seeking information on the outcomes of cold hits up to the end of 2005.

The State's DNA database received over 300,000 samples in 2005, including over 100,000 from the Department of Corrections and Rehabilitation. Thus far in 2006, over 110,000 samples have been received, which brings the total number of DNA samples up to nearly 750,000. If the current trend continues, the total number of samples for the State database could be up to 900,000 by the end of the year. By way of comparison, the national database contains records for about 3 million samples.

However, there is also a large backlog on the entry of samples into the State database. Specifically, 294,140 samples must still be entered. Efforts are being made to address this.

The Fifth Annual DNA Awareness Education Forum and Awards Luncheon is scheduled for Thursday, September 14, 2006, at California State University, Los Angeles. Los Angeles County Sheriff Leroy Baca will be honored at this year's Awards Luncheon as the recipient of the Individual Achievement Award. Orange County will be honored as the recipient of the Multi-Agency Team Achievement Award.

**ACTION: For Information Only.**

**VI. OTHER MATTERS / PUBLIC COMMENT**

There were no additional matters raised for discussion.

**VII. ADJOURN**

There being no further business, Steve Cooley adjourned the meeting at 12:55 p.m. The next CCJCC meeting will be held on **Wednesday, September 20, 2006, at 11:30 a.m. in Room 739 of the Kenneth Hahn Hall of Administration.**