

COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE

MINUTES OF THE **March 15, 2006** MEETING

Kenneth Hahn Hall of Administration

500 West Temple Street, Room 739

Los Angeles, California 90012

MEMBERS PRESENT

Michael Antonovich, Chair
Randy Adams
Mark Arnold
Peter Espinoza
Janice Fukai
Dean Gits
Karl Henry
Anthony Hernandez
Richard Propster
Lakshmanan Sathyavagiswaran
Dennis Tafoya
Michael Tynan

ALTERNATES

Clayton Anderson for Jeanne Kennedy
Calvin Beard for Gary Dominguez*
R. Doyle Campbell for Lee Baca
Dave Davies for Paul Higa
Rudy Diaz for Michael Nash
Ali Farahani for Jon Fullinwider
Xiomara Flores-Holguin for David Sanders
Jay Glassman for Cynthia Banks
Rosemary Gutierrez for David Janssen*
Pamela Hamanaka for Bill Lockyer
Robert Kalunian for Michael Judge
Steve Lieberman for Margaret York
James McDonnell for William Bratton
Sally Meloch for Debra Yang*
William Montgomery for Dave Lambertson
Max Muse for John Torres*
Patrick Ogawa for Bruce Chernoff
Steven Olivas for Antonio Villaraigosa
Ralph Partridge for Stephen Delgado*
Devallis Rutledge for Steve Cooley*
Buren Simmons for Roy Romer
Michael Tynan for David Wesley*
Martin Vranicar for Rockard Delgadillo*

*Not a designated alternate

MEMBERS NOT PRESENT OR REPRESENTED

John Clarke, Executive Officer, Superior Court
Ray Fortner, County Counsel
William Fujioka, Administrative and Research Services, City of Los Angeles
Richard Garcia, Federal Bureau of Investigation
Michael Hoff, Judge, Superior Court
Jay Imperial, League of California Cities
James Lewis, San Gabriel Police Chiefs' Association
William MacLaughlin, Presiding Judge, Superior Court
Loretta Martin, Chief U.S. Probation Officer
Manny Ortega, Southeast Police Chiefs' Association
Stephen Port, South Bay Chiefs' Association
Darline Robles, County Office of Education
Bill Rosendahl, Los Angeles City Council, 11th District
Thomas Schiltgen, Immigration and Customs Enforcement

Patricia Schnegg, Judge, Superior Court
Marvin Southard, Department of Mental Health
David Spence, California Contract Cities Association
Robert Todd, Southeast Cities Police Chiefs' Association
Robin Toma, County Human Relations Commission
Frank Venti, Independent Cities Association
Larry Waldie, Undersheriff

STAFF

Peggy Shuttleworth, Executive Director
Vincent Holmes
Cynthia Machen
Craig Marin

GUESTS/OTHERS

Jackie Hill, Economy and Efficiency Commission
Karla Kerlin for John Spillane, District Attorney's Office
Walter Malone, Probation Department
Barbara Mouron, Commission on Alcoholism
Fred Nazerbadjian, Chief Information Office
Debbie Nelson, Probation Department
Anna Pembedjian, Justice Deputy, Board of Supervisors, Fifth District
Mico Robles, Sheriff's Department
Peter Shutan, Los Angeles City Attorney's Office
Bruce Staniforth, Economy and Efficiency Commission
Bob Taylor, Probation Department
John Tuchek, Probation Department

I. CONVENE / INTRODUCTIONS – Michael Antonovich

The meeting was called to order at 12:00 noon by Mayor Michael Antonovich, Chair of the Los Angeles County Board of Supervisors and Chair of this Committee.

Self-introductions of members and guests followed.

II. REVIEW / APPROVAL OF MINUTES – Michael Antonovich

There were no requests for revisions to the Minutes of the meeting on February 15, 2006. A Motion was made to approve the Minutes.

ACTION: The Motion to approve the Minutes of the February 15, 2006 meeting was seconded and approved without objection.

III. MEMBERSHIP ISSUES – Michael Antonovich

Two requests have been received to add new members to the Countywide Criminal Justice Coordination Committee (CCJCC).

Los Angeles County District Attorney Steve Cooley has submitted a letter requesting that the County Prosecutors' Association (CPA) be granted membership on CCJCC. A letter of support for this request has also been submitted by Fourth District County Supervisor Don Knabe.

The current President of the CPA is Mike Webb, Redondo Beach City Attorney, and he would serve as the CPA representative.

The second request is from Jaclyn Tilley Hill, Chair of the County Citizens' Economy Efficiency Commission (CEEC). She has submitted a letter requesting that the CEEC be granted membership on CCJCC.

ACTION: It was agreed that both of these requests would be submitted to the Membership Subcommittee for review and recommendation.

IV. PROCLAMATION OF DRUG COURT MONTH – Rudy Diaz

Judge Rudy Diaz, Chair of the Drug Court Subcommittee, gave a brief update on the status of County Drug Court programs.

The first Drug Court in Los Angeles County began operations twelve years ago. Since that time, over 8,200 individuals have received treatment through County Drug Courts. 3,256 individuals have graduated from the Community Drug Courts, 220 individuals have graduated from the Sentenced Offender Drug Court program, and 140 individuals have graduated from the two Juvenile Drug Courts.

Currently, there are approximately 1,000 participants in the Community Drug Courts, 100 in the Sentenced Offender Drug Court, and over 80 in the Juvenile Drug Courts.

While the recidivism rate has increased in the past five years, this is due to the introduction of individuals that have failed in the Proposition 36 treatment courts.

The Drug Court programs are focusing greater attention now on aftercare services for graduates so as to increase their chances of remaining drug free. These include use of alumni services as well as mentoring programs.

Funding from the Administrative Office of the Courts (AOC) has allowed for collaboration with the UCLA Greater Substance Abuse Program, the hosting of three full-day training conferences last year, and the co-sponsorship of a fourth statewide conference on co-occurring disorders in June of this year.

Judge Diaz thanked Mayor Antonovich and the County Board of Supervisors, as well as the members of CCJCC, for their continued support of County Drug Court programs.

The National Association of Drug Court Professionals will be hosting its Twelfth Annual Drug Court Conference in early June. Judge Diaz requested that CCJCC submit a request for the County Board of Supervisors to declare the month of May 2006 to be Drug Court Month.

ACTION: A Motion was made for CCJCC to submit a request for the County Board of Supervisors to declare the month of May 2006 to be Drug Court Month. This Motion was seconded and approved without opposition.

V. **DISARM** – Debbie Nelson, John Tuchek, Walter Malone

Debbie Nelson is the Probation Director overseeing the Probation Department's Developing Increased Safety Through Arms Recovery Management (DISARM) program. She appeared before this Committee to provide a background and status report on DISARM.

It was noted that DISARM is a result of the vision and leadership of Mayor Antonovich. In 1999, a Washington State probationer, who was prohibited from possessing firearms, shot and injured people at a Granada Hills Synagogue and then killed a nearby postal worker. Following this deadly shooting, Mayor Antonovich provided the impetus for creating DISARM with the goal of removing illegally possessed guns from potentially violent offenders on probation.

Initially, the program was staffed with six Deputy Probation Officers. Currently, that number has tripled to a total of eighteen. These officers have forged excellent working relationships with local police and criminal justice agencies, which is key to the program's success.

DISARM is intended to be a multi-agency task force, with the Probation Department serving as the lead agency. Agencies that participate in DISARM include, but are not limited to: The County Sheriff's Department; Los Angeles Police Department; County District Attorney's Office; Los Angeles City Attorney's Office; County Animal Control; County Department of Children and Family Services; California Department of Corrections and Rehabilitation; California Bureau of Investigations; California Highway Patrol; Federal Drug Enforcement Agency; Federal Alcohol, Tobacco, and Firearms; Federal Bureau of Investigations; Department of Homeland Security; U.S. Postal Service, and many of the incorporated cities in the County.

DISARM officers provide an intensive level of probation supervision on probationers with a proven history of violence and weapons use. There is a particular focus on high-risk probationers who have Court-ordered conditions that prohibit the possession of a weapon and allow the officers to conduct person, residence, and vehicle searches, in

addition to seizing illegal property.

The officers' intensive level of supervision includes the strict enforcement of conditions of probation and the removal of probationers from the community who pose the greatest threat of safety to the public.

The four primary goals of DISARM are:

1. Reduce the number of probationers in possession of weapons;
2. Deter probationers from obtaining weapons or committing violent acts with weapons;
3. Enhance the probationer's accountability;
4. Remove probationers from the community who pose the greatest threat to public safety;
5. Strictly enforce the terms and conditions of probation;
6. Increase participation in joint law enforcement special operations such as sweeps, seizures, and warrant enforcements; and
7. Increase communication and intelligence sharing with other criminal justice agencies.

Officer John Tuchek of the Probation Department discussed the program's methodology and the planning of DISARM operations.

In addition to identifying high-risk probationers, DISARM officers will also respond to communities that are experiencing an increase in violence. By working with local law enforcement and local agency representatives, probationers in that area are targeted for strict enforcement.

Officer Walter Malone of the Probation Department discussed program statistical highlights and the implementation of new DISARM expansion teams in the Antelope Valley, San Fernando Valley, and portions of the San Gabriel Valley areas.

Since the inception of the program, DISARM has conducted 16,941 probation searches, 2,311 weapons have been confiscated (1,399 of which were firearms), and \$9,561,208 worth of illegal drugs have been seized along with \$699,244 in cash. In addition, 4,680 arrests have been made (3,457 adults and 1,223 juveniles), and 1,253 individuals have been apprehended on warrants.

ACTION: For information only.

VI. HIGH INTENSITY CRIMINAL ALIEN APPREHENSION AND PROSECUTION (HICAAP) PROGRAM

-Margarito Robles

Lieutenant Mico Robles of the Sheriff's Department Inmate Reception Center (IRC) presented the semi-annual report on the High-Intensity Criminal Alien Apprehension and Prosecution (HICAAP) program.

The HICAAP program is a multi-agency collaborative that is intended to address the issue of previously removed habitual criminal aliens re-entering this country and committing additional crimes.

A Community Oriented Policing Services (COPS) grant was awarded in 2000. This grant funding enabled Los Angeles County to enhance its automated systems and establish connectivity to federal and state systems. An automatic review of the Immigration Violations File at the time of booking was established, which allows for the immediate identification of previously removed criminal aliens.

The COPS grant also funded both a Jail and Process Evaluation Study by the RAND Corporation. The Jail Study determined the number of criminal aliens housed in the County Jail and their outcomes after being interviewed. The Process Evaluation Study analyzed Los Angeles County's current process for dealing with criminal aliens and made recommendations for improvement.

The four goals of HICAAP are: (1) Implement policies and procedures for positively identifying previously deported criminal aliens; (2) Obtain immigration detainers in a timely manner; (3) Conduct immigration interviews on all convicted inmates prior to release in all cases; and (4) Obtain federal prosecution in appropriate cases.

With the exception of goal number three, all of these stated goals have now been attained. The third goal poses difficult logistical obstacles due to the large number of foreign-born inmates in IRC at any given time.

Since the last HICAAP report to CCJCC in June 2005, Captain Tim Cornel and Lieutenant Scott Chew, both of IRC, have been placed in charge of the HICAAP program.

Approximately 1,030 interviews have been conducted year-to-date, with 667 holds placed (65% of those interviewed).

The average number of U.S. Attorney prosecutions per month under the HICAAP program were down in 2005 (36 per month) from 2004 (75 per month), but above the 2003 rate (29 per month).

The primary reason for this drop in prosecutions is a change in mandatory sentencing guidelines that have reduced the number of voluntary pleas (under Section 1325) and

increased the number of trials (under Section 1326).

In January 2006, eight Sheriff's Department Custody Assistants completed training to conduct immigration interviews at IRC. This training was provided by personnel from Immigration and Customs Enforcement (ICE).

Since January 30, 2006, the Custody Assistants have averaged 154 interviews per week, more than doubling ICE's weekly average of 67. Additionally, immigration interviews have increased by 92%, and holds have increased by 101%.

Recently, ICE changed to a new booking system and stopped using the County LiveScan machines for their direct bookings. This has prevented the County from obtaining records on direct ICE bookings.

The HICAAP Steering Committee is working with the local ICE representatives as well as ICE Headquarters in Virginia to resolve this issue.

It was noted that interviews at IRC are only conducted on self-declared foreign born inmates that were not found to be previously deported criminal aliens upon booking. Those individuals that are previously deported criminal aliens have automatic holds placed on them, and therefore do not need to be interviewed.

ACTION: For information only.

VII. OPEN DISCUSSION

Mayor Antonovich reported that at the previous CCJCC meeting, held on February 15, 2006, Mr. Tut Hayes, a private citizen, made reference to a situation in which the California Highway Patrol (CHP) had confiscated \$5,000 from a homeless man and had not yet returned the money. As a follow-up, it was noted that the CHP has the money available and they are waiting for the individual in question to claim it.

VIII. ADJOURN

There being no further business, Mayor Antonovich adjourned the meeting at 12:45 p.m. The next CCJCC meeting will be held on **Wednesday, April 19, 2006 at 11:30 a.m. in Room 739 of the Kenneth Hahn Hall of Administration.**