

COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE

MINUTES OF THE **October 19, 2005** MEETING

Kenneth Hahn Hall of Administration

500 West Temple Street, Room 739

Los Angeles, California 90012

MEMBERS PRESENT

Gloria Molina, Chair
Mark Arnold
Cynthia Banks
Steve Cooley
Ray Fortner
Janice Fukai
Karl Henry
Anthony Hernandez
Paul Higa
Jaclyn Tilley Hill
Michael Hoff
Michael Judge
Loretta Martin
Richard Propster
David Singer
Joyce Streator
Michael Tynan

ALTERNATES

Tony Beliz for Marvin Southard
Kenneth Brazile for Larry Waldie
Ed Brekke for John Clarke
R. Doyle Campbell for Leroy Baca
George Cardona for Debra Yang
Matt Crawford for William Fujioka*
James Crowell for John Torres
Rudy Diaz for Michael Nash
Ali Farahani for Jon Fullinwider
Xiomara Flores-Holguin for David Sanders
Gus Frias for Darline Robles*
Briane Grey for Stephen Delgado
Rosemary Gutierrez for David Janssen*
Pamela Hamanaka for Bill Lockyer
Joe Jackson for Antonio Villaraigosa
James McDonnell for William Bratton
William Montgomery for Dave Lambertson
Patrick Ogawa for Thomas Garthwaite
Buren Simmons for Roy Romer
Michael Tynan for David Wesley*
Martin Vranicar for Rockard Delgadillo*
*Not a designated alternate

MEMBERS NOT PRESENT OR REPRESENTED

Gary Dominguez, California Highway Patrol
Peter Espinoza, Judge, Superior Court
Margaret Finlay, California Contract Cities
Richard Garcia, Federal Bureau of Investigations
David Hinig, San Gabriel Police Chiefs' Association
Jay Imperial, League of California Cities
William MacLaughlin, Presiding Judge, Superior Court
Manny Ortega, Southeast Police Chiefs' Association
Stephen Port, South Bay Chiefs' Association
Roy Romer, Los Angeles Unified School District
Bill Rosendahl, Los Angeles City Council, Eleventh District
Lakshmanan Sathyavagiswaran, Coroner
Patricia Schnegg, Judge, Superior Court
Thomas Shiltgen, Immigration and Customs Enforcement
Maria Stratton, Federal Public Defender
Dennis Tafoya, Office of Affirmative Action

Robin Toma, County Human Relations Commission
Margaret York, Office of Public Safety

STAFF

Peggy Shuttleworth, Executive Director
Vincent Holmes
Cynthia Machen
Craig Marin
Pat Zabaro

GUESTS/OTHERS

Scott Ballintyn, Expert Advisor to the Minister of Justice, Scotland
Peter Baxter, Private Citizen
Robert A. Bermingham, Jr., County Executive's Office, Gang Prevention Coordinator,
Fairfax County, Virginia
Captain Debra Burnett, Fairfax Police Department, Youth Services
David Ellis, Human Services Specialist, with the Strengthening Neighborhoods Building
Communities Initiative, Fairfax County, Virginia
Roné Ellis, Private Citizen
Greg Estes, Bureau of Alcohol, Tobacco, and Firearms
Jitahadi Imara, Probation Department
Terrence Judge, Sheriff's Department - TRAP
Noble Kennamer, ISAB
Ken Kondo, Probation Department
Horacio Marco, District Attorney's Office
Larry Mason, District Attorney's Office
Ken McWaid, Sheriff's Department - TRAP
P. D. O'Keeffe, Violence Prevention Specialist, Fairfax County School District
Mery Propster, Private Citizen
John Ruegg, ISAB
Vicky Santana, Justice Deputy, Board of Supervisors, First District
Gabriella Yap, County CAO

I. CONVENE / INTRODUCTIONS – Steve Cooley

The meeting was called to order at 12:10 p.m. by Steve Cooley, Los Angeles County District Attorney and Acting Chair of this Committee.

Mr. Cooley introduced the following guests who were in attendance:

- Scott Ballintyne, Expert Advisor to the Minister of Justice from Scotland.

And from the Fairfax County Virginia Public Schools Safety Team:

- Robert A. Bermingham, Jr., Fairfax County Executives' Office, Gang Prevention Coordinator;

- Captain Debra Burnett, Fairfax Police Department, Youth Services;
- P. D. O’Keeffe, Violence Prevention Specialist, Fairfax County School District; and
- David Ellis, Human Services Specialist, with the Strengthening Neighborhoods Building Communities Initiative.

Self-introductions of members and guests followed.

II. REVIEW / APPROVAL OF MINUTES – Steve Cooley

There were no requests for revisions to the Minutes of the meeting on September 21, 2005. A Motion was made to approve the Minutes.

ACTION: The Motion to approve the Minutes of the September 21, 2005 meeting was seconded and approved without objection.

NOTE: At this time in the meeting, Supervisor Gloria Molina, Chair of the County Board of Supervisors and Chair of this Committee, arrived and Chaired the remainder of the meeting.

**III. JUVENILE JUSTICE COORDINATING COUNCIL/SCHIFF-CARDENAS
– Jitahadi Imara**

Jitahadi Imara of the Probation Department presented the annual report on the Juvenile Justice Coordinating Council (JJCC) and the Juvenile Justice Crime Prevention Act (JJCPA) activities in the County. The Los Angeles County Probation Department receives funding through JJCPA, also known as Schiff-Cardenas, to implement juvenile crime prevention programs. The JJCC oversees the expenditure of the funds.

Mr. Imara thanked Supervisor Molina and her staff, as well as the other members of the Board of Supervisors and their staffs, for their leadership and guidance of JJCPA programs.

The Probation Department is pursuing three Initiatives through its JJCPA efforts. These are:

- (1) Enhanced Mental Health Services;
- (2) Enhanced High-Risk / High-Need Youth Services; and
- (3) Enhanced School and Community-Based Services

A fundamental assumption that guides the Initiatives is that enhanced mental health services, increased protective factors, and decreased risk factors, lead to a reduction in delinquency and crime.

JJCPA, which was passed in 2000, mandates the following six outcomes for programs funded under this legislation. These are:

- Increase in the successful completion of probation;
- Increase in restitution payments;
- Increase in community service;
- Decrease in arrests;
- Decrease in incarcerations; and
- Decrease in probation violations

These outcomes have been incorporated into the three Initiatives.

The first Initiative, Enhanced Mental Health Services, includes Mental Health Screening Assessment and Treatment (MH), Community Treatment Facilities (CTF), and Multi-Systemic Therapy (MST). The Department of Mental Health and Department of Children and Family Services work with the Probation Department on this Initiative. Participating Community-Based Organization (CBO) partners include the Child & Family Guidance Center, Providence Community Services, North Valley Youth & Family, and Shields for Families.

This past year, over 13,000 youth were screened upon entering Juvenile Hall. A psychiatric diagnostic profile of Juvenile Hall minors has been created which reveals that disruptive behavior (42%) and substance abuse (58.1%) are significant problems. This information is being shared between agencies so as to begin to develop services and interventions that will meet these needs.

One of the objectives this year is to improve linkages among the locations that juveniles are moved to, i.e., Juvenile Hall to Probation camp to the youth's community and local neighborhood. Building greater continuity and a continuum of services is therefore an important program challenge.

The second Initiative, Enhanced High-Risk/High-Need Youth Services, is a cooperative effort among the Juvenile Court, Alcohol and Drug Administration, Probation Department, Sheriff's Department, LAPD, and Long Beach Police Department. CBO partners include I-ADARP, Soledad Enrichment Action, Community Build, Communities in Schools, Stars Behavioral Health Group, Asian Youth Center, Pomona Valley Employment, Jewish Vocational Service, Masada Homes, Special Services for Groups, Goodwill Southern California, and Murrell's Community Service Agency.

This Initiative was implemented in April of this year, and it includes a consolidation of the Gang Intervention and Intervention Transition Services programs. Intensive supervision and services are provided to gang and camp probationers through this initiative. In addition, there is a focus on (1) Workforce readiness, vocational training, and job placement (106 active participants) and (2) Strengthening families (281 active families).

Mr. Imara noted that the Enhanced High-Risk/High-Need Youth Services Initiative has several areas meriting attention and improvement. These include case management, information sharing, fidelity, and quality of the program service delivery.

To address these issues, experts have been enlisted to assist with training and program enhancements. Dr. Ed Latessa is a Juvenile Justice expert who will work with staff to apply the Correctional Program Assessment Inventory (CPAI), which is a national standard that determines program effectiveness; Professor Tony Flores is a CPAI Specialist who is working with the Department to deliver effective case management; and Dr. Lee Underwood is Juvenile Justice expert who is working with the family-based interventions.

The third Initiative, Enhanced School & Community-Based Services, involves cooperation with the District Attorney's Office, County Department of Parks & Recreation, L.A. City Department of Recreation & Parks, Sheriff's Department, LAPD, County and L.A. City Housing Authorities, County Office of Education, and Los Angeles Unified School District. CBO partners include Alethos Foundation, Asian Youth Center, Bienestar Human Services, New Directions For Youth, I-ADARP, Girl's Club of Los Angeles, Helpline Youth Counseling, and David & Margaret Homes.

The programs included in this Initiative are School-Based Supervision, Abolish Chronic Truancy, After-School Enrichment and Supervision, Housing-Based Day Supervision, and Inside-Out Writing. These programs provide a comprehensive approach that includes services both during and outside of school.

The results of this Initiative are that 90% of high school probationers remained arrest free, 87% of the school-based population improved their attendance, 300 of 344 eligible middle school JJCPA participants were promoted to high school, and 301 of 405 eligible high school-based JJCPA participants graduated on time.

The Probation Department has set the following benchmarks for the Fiscal Year 2005/2006: (1) Expansion of CPAI; (2) Enhancing family-based intervention strategies and staff skills; (3) Engaging parents and keeping them involved; (4) Integrate and leverage Mental Health Service Act funding and programs; (5) Enhance monitoring and feedback of program implementation fidelity; and (6) Improve program linkages and continue collaboration and communications between participating agencies.

ACTION: For information only.

IV. TASK FORCE FOR REGIONAL AUTO THEFT PREVENTION (TRAP)

– Terrence P. Judge

Captain Terrence Judge of the Los Angeles County Sheriff's Department is the Project Director of the Taskforce for Regional Autotheft Prevention (TRAP). He appeared before this Committee to present the TRAP semi-annual progress report.

The mission of TRAP is to reduce the incidents of auto theft, increase the recovery rate of stolen automobiles, identify trends and patterns of vehicle theft, provide training and expertise to participating law enforcement agencies, and coordinate a deterrence program with the private sector. TRAP is funded by a one-dollar fee on all registered vehicles in Los Angeles County.

The Task Force consists of representatives from various law enforcement agencies from throughout the County, and partnerships have been formed with other government and private organizations.

Since the last report to CCJCC in April of this year, the TRAP program has obtained two more investigators; one from the Hawthorne Police Department and one from the South Gate Police Department. Additionally, they are in the process of filling two LAPD positions.

There have been several equipment upgrades as well. These include the replacement of eight undercover vehicles with over 100,000 miles, the purchase of a second mobile satellite tracking device used for undercover operations, and the purchase of twelve desk top computers.

In the past six months, TRAP has held four 8-hour Auto Theft Training courses for New Academy Classes. This has resulted in the training of over 200 personnel from 10 agencies.

During that same period, personnel from TRAP have attended Undercover (U/C) Operative Training, CHP Auto Theft School, the North American Export Committee Summit, Sting Operations, and Computer Cyber Investigations for Internet Crimes.

In addition, TRAP has held several "Open House" displays for law enforcement agencies, and conducted New Car Dealership Association Employee Training.

From April 2005 through September 2005, TRAP has been responsible for 289 arrests, 88 warrants served, and 695 vehicles recovered. The value of the recoveries is 12.8 million dollars.

In response to an increase in auto thefts in the northern area of the County (Antelope Valley and Santa Clarita), TRAP sent two detectives to assist stations in that area. As a result, the number of auto thefts in North County decreased in comparison to prior years.

A Special Projects Team, otherwise known as the County Area Response Team (CART), has been created that consists of a Sergeant and six detectives. CART will respond to special problems that arise regarding auto theft and will handle target areas throughout the County.

After TRAP was formed in 1993, the number of stolen vehicles per year in Los Angeles County steadily decreased. However, there has been a general upward trend since the year 2000, although the numbers are still significantly less than in the early to mid-1990's. It was noted that this trend is also true for stolen vehicles throughout the State of California.

While the population of Los Angeles County has been increasing during the past four years, a more likely explanation for the upward trend is the increase in identity theft and fraudulent applications for new cars.

In comparing the statistics for 2003 and 2004, it was found that vehicle thefts in California increased by 4.5% in 2004, while vehicle registrations increased by 7%. In Los Angeles County, the population increased 1% in 2004 and the number of vehicle thefts decreased by 3%.

ACTION: For information only.

V. NATIONAL INTEGRATED BALLISTICS INFORMATION NETWORK (NIBIN)

– Greg Estes

In December 1999, the ballistics imaging systems of the Bureau of Alcohol, Tobacco, and Firearms (ATF) and the Federal Bureau of Investigation (FBI) were unified into one system, the National Integrated Ballistics Identification Network (NIBIN). NIBIN is a database of ballistic images that allows investigators to compare images from fired bullets and cartridge casings.

The NIBIN program places Integrated Ballistic Identification System (IBIS) equipment into state and local law enforcement agencies for their use in imaging and comparing crime evidence involving guns.

A Data Acquisition Station/Remote (DAS/R) inputs information on cartridge casings, bullets, firing pin impressions, and any other relevant information regarding a firearm. With digital images of the markings made by a firearm on bullets and cartridge casings, the equipment can determine if a firearm in its database matches the evidence from a crime.

As of September 2005, there are 228 sites, with 182 partner agencies. (The reason for this disparity is that some agencies have equipment at more than one site.) Additionally, 911,000 exhibits have resulted in over 12,100 "hits" (Links).

NIBIN has many sites in Southern California. Within Los Angeles County, there are sites with the Los Angeles Police Department, Los Angeles County Sheriff's Department, and Long Beach Police Department.

The ATF Southern California Regional Crime Gun Center (SCRCGC) provides a variety of services to support ATF and other law enforcement agencies. These services include comprehensive firearms tracing, developing and referring firearms trafficking leads, intelligence analysis and dissemination, crime gun mapping, and ballistic imaging through NIBIN.

SCRCGC has one DAS, two NIBIN technicians and two NIBIN analysts to report hit data. As of August 2005, the SCRCGC has imaged 715 bullets and 1,262 shell casings. NIBIN services are offered to many federal, state, and local law enforcement agencies.

The ATF evaluates agencies requesting NIBIN equipment by the following criteria:

- The population of the area to be served by automated ballistics technology;
- The number of firearms-related violent crimes in the area serviced by the requesting agency;
- Statistics on firearms-related assaults and homicides for the previous year;
- The number of firearms recovered by the requesting agency for the previous year;
- The number of firearms traced by the requesting agency during the previous year;
- Whether the requesting agency currently has a firearms/toolmark examiner;
- Whether the requesting agency will dedicate staff to support the data entry of ballistics information in the IBIS machine (these positions do not have to be firearms/toolmark examiners);
- Whether the requesting agency has a bullet and casing recovery system;
- Whether the requesting agency has sufficient space that is climate controlled for placement of the equipment;
- If the requesting agency received an IBIS unit, will it allow other agencies access to it?; and
- Will the agency enter into a memorandum of understanding with ATF regarding the administration of this program?

The cost of an individual DAS is approximately \$250,000. Maintenance, upgrades, communication lines, and network expenses average \$90,000 a year per site.

ACTION: For information only.

VI. OTHER MATTERS/PUBLIC COMMENTS

Mr. Peter Baxter is a private citizen who has appeared before the County Board of Supervisors on previous occasions to suggest that local fire departments should consider the use of compressed steam to fight high-rise fires. He requested that this Committee consider this issue as well.

Roné Ellis is a private citizen who expressed concern about a previous eviction.

VII. ADJOURN

There being no further business, Supervisor Molina adjourned the meeting at 1:00 p.m. The next CCJCC meeting will be held on **Wednesday, November 16, 2005 at 11:30 a.m. in Room 739 of the Kenneth Hahn Hall of Administration.**