

COUNTYWIDE CRIMINAL JUSTICE COORDINATION COMMITTEE

MINUTES OF THE July 20, 2005 MEETING

Kenneth Hahn Hall of Administration

500 West Temple Street, Room 739

Los Angeles, California 90012

MEMBERS PRESENT

Gloria Molina, Chair
Mark Arnold
Peter Espinoza
Ray Fortner
Janice Fukai
Karl Henry
Anthony Hernandez
Jaclyn Tilley Hill
Michael Judge
Richard Propster
Lakshmanan Sathyavagiswaran
Maria Stratton
Michael Tynan
Margaret York

ALTERNATES

Kenneth Brazile for Larry Waldie
Ed Brekke for John Clarke
R. Doyle Campbell for Leroy Baca
George Cardona for Debra Yang
Chris Contreras for Marvin Southard*
James Crowell for John Torres
Dave Davies for Paul Higa
Ali Farahani for Jon Fullinwider
Xiomara Flores-Holguin for David Sanders
Jay Glassman for Cynthia Banks
Pamela Hamanaka for Bill Lockyer
Joe Jackson for Antonio Villaraigosa
Richard Kirschner for Michael Hoff*
Larry Mason for Steve Cooley
Kevin McCarthy for William Bratton*
William Montgomery for Dave Lambertson
Patrick Ogawa for Thomas Garthwaite
Kay Okamoto for David Jansen*
Buren Simmons for Roy Romer
Debbie Smith for Joyce Streater
Steven Van Sicklen for David Wesley
Marty Vranicar for Rockard Delgadillo*
Rick Wammack for Stephen Delgado*

*Not a designated alternate

MEMBERS NOT PRESENT OR REPRESENTED

Margaret Finlay, California Contract Cities
William Fujioka, City of L.A. Administrative and Research Services
Richard Garcia, Federal Bureau of Investigations
David Hinig, San Gabriel Police Chiefs' Association
Jay Imperial, League of California Cities
William MacLaughlin, Presiding Judge, Superior Court
Michael Nash, Judge, Superior Court
Manny Ortega, Southeast Police Chiefs' Association
Manuel Padilla, California Highway Patrol
Stephen Port, South Bay Chiefs' Association
Darline Robles, County Office of Education
Patricia Schnegg, Judge, Superior Court
David Singer, County Police Chiefs' Association

Dennis Tafoya, Office of Affirmative Action Compliance
Robin Toma, County Human Relations Commission

STAFF

Peggy Shuttleworth, Executive Director
Vincent Holmes
Cynthia Machen
Craig Marin
Pat Zabaro

GUESTS/OTHERS

Richard Barrantes, Sheriff's Department
Sam Dacus, Sheriff's Department
Tut Hayes, Private Citizen
Kevin Jeffery, Immigration and Customs Enforcement
David Lindsay, LAPD
Anna Pembedjian, Justice Deputy, Board of Supervisors, Fifth District
Mico Robles, Sheriff's Department
John Ruegg, ISAB
Devallis Rutledge, District Attorney's Office
Vicky Santana, Justice Deputy, Board of Supervisors, First District
Maxine Schmidl, County CAO
Donald Wagner, City of Rosemead

I. CONVENE / INTRODUCTIONS – Gloria Molina

The meeting was called to order at 12:00 p.m. by Supervisor Gloria Molina, Chair of the County Board of Supervisors and Chair of this Committee. Self-introductions of members and guests followed.

II. REVIEW / APPROVAL OF MINUTES – Gloria Molina

There were no requests for revisions to the Minutes of the meeting on June 15, 2005. A Motion was made to approve the Minutes.

ACTION: The Motion to approve the Minutes of the June 15, 2005 meeting was seconded and approved without objection.

III. IGTF ANNUAL REPORT – Marty Vranicar

The 2004 Interagency Gang Task Force (IGTF) Annual Report has been completed and distributed to members of CCJCC.

Marty Vranicar, Chair of IGTF and Los Angeles Assistant City Attorney, spoke on behalf of IGTF in expressing condolences to the Sheriff's Department and the friends and family of Deputy Jerry Ortiz. Deputy Ortiz died in the line of duty on June 24, 2005.

In reviewing the IGTF's achievements in 2004, Mr. Vranicar noted that funding was secured from the Quality and Productivity Commission in July 2004 to hire a grant writer. This, in turn, resulted in a Safe Schools/Healthy Students grant for 1.7 million dollars a year for three years being awarded to the ABC Unified School District.

The development of a website for IGTF began in July 2004, with a target date of completion set for July 2005. The website did go online on schedule, and it can now be accessed at www.igtf.info. The website includes an interactive intervention and prevention program resource guide.

Safe School Collaboratives were expanded in 2004. Locke, Jordan, and Fremont High Schools joined Washington Prep in establishing Safe School Collaboratives. Since then, Jefferson High School has been added, and a District Safety Collaborative has been established as well.

Funding was secured through an ADA Byrne Block Grant to implement the Los Angeles Regional Gang Information Network (LARGIN). Additional funding from the Board of Supervisors provided for system improvements to the CalGang system that allows all law enforcement agencies to use the system.

Several additional Multi-Disciplinary Teams (MDT's) were implemented in 2004. Specifically, three new MDT's were created in the San Fernando Valley and one was started in the ABC Unified School District.

The Third Annual Anti-Gang Violence Conference was held on November 10, 2004. Successful intervention and prevention programs were featured at this event.

A new initiative that began last year is the holding of Ex-Offender Job, Resource, and Health Fairs on a quarterly basis. The first such fair was held on November 19, 2004, and two subsequent job fairs have been held this year; a third is scheduled for October 21st.

In support of the Ex-Offender Job Fairs, the IGTF has also sponsored Business Symposiums to educate employers about the tax credits and financial incentives available for hiring ex-offenders. The first Business Symposium was planned last year and held on February 18, 2005. The next is scheduled for August 17, 2005.

The combined total of gang crimes in the LAPD and Sheriff's Department jurisdictions during 2004 reveal an overall decrease of 15% in comparison to 2003. This is due in large part to a reduction in felony assaults and robberies.

Countywide, the number of gang-related homicides decreased by 2% in 2004, but the percentage of homicides that are gang-related remains near 50%.

The objectives of IGTF for 2005 include the following:

- Implement the Safe Schools/Healthy Students Pilot Program in the ABC Unified School District;
- Hold two Business Symposiums and three Ex-Offender Job and Resource Fairs;
- Bring the IGTF website online, which includes the interactive resource guide; and
- Hold a Fourth Annual Anti-Gang Violence Conference, which is planned for November 18th of this year.

A question was asked regarding the manner in which crimes are defined as gang-related crimes. It was explained that there is a state definition of gang crime and that law enforcement officers make that determination based upon all of circumstances involved.

It was requested that the gang crime statistics be broken down by both adult and juvenile in future reports.

A Motion was made to approve the 2004 IGTF Annual Report for submission to the Board of Supervisors.

Public Comments

Mr. Tut Hayes raised several issues that he believes should be considered when addressing gang violence. First, he noted that it is a tendency of human beings to divide into groups, and it is also natural for young males to seek excitement. These are both factors in the formation of gangs. He also expressed concern that racial tension may be influencing some of the violence in neighborhoods and schools, and that this issue is not being adequately addressed. Additionally, Mr. Hayes stated that the culture that children grow up in, which includes war toys and violent lyrics in songs and music videos, has contributed to the creation of a gangster mentality among many young people.

ACTION: The Motion to approve the 2004 IGTF Annual Report for submission to the Board of Supervisors was seconded and approved without objection.

IV. HIGH-INTENSITY CRIMINAL ALIEN APPREHENSION AND PROSECUTION (HICAAP) PROGRAM – FOLLOW-UP REPORT – Margarito Robles

Lieutenant Margarito Robles of the Sheriff's Department Inmate Reception Center (IRC) oversees the High-Intensity Criminal Alien Apprehension and Prosecution (HICAAP) program Steering Committee. He appeared before this Committee to provide a follow-up report to questions that were raised about HICAAP at the last CCJCC meeting.

A memorandum addressed to CCJCC members from Captain Anthony Argott of IRC was distributed. This provides answers to the six primary questions that were asked at the previous meeting. Lieutenant Robles proceeded to discuss each question and answer in order to clarify any issues.

Follow-Up Questions For ICE

Kevin Jeffery, Deputy Special Agent-In-Charge for ICE in Los Angeles, appeared before this Committee to answer specific questions for ICE.

Once a person is identified as a hold and transferred to ICE, they enter a process for deportation. Mr. Jeffery further stated that, since ICE rarely takes individuals on misdemeanors, as a general rule, none of the individuals transferred to ICE from the County Jail are eligible for a bond. The person will remain in custody for three to five weeks until an Immigration Hearing is held. A deportation then occurs if ordered.

Juveniles are treated differently than adults in that they are sent to a juvenile facility (Los Padornos), but the process is otherwise the same. There are two ICE officers at that location.

Public Comments

Mr. Tut Hayes expressed concern that there is not enough focus on potential terrorist threats when addressing the issue of illegal immigration.

Follow-Up Questions For U.S. Attorney

George Cardona from the U.S. Attorney's Office appeared before this Committee to answer specific questions regarding federal prosecutions under HICAAP.

Federal prosecutions under HICAAP have gradually increased over the last three to four years. However, this year the prosecutions have declined in comparison to 2004, but they are still higher than previous years.

Increased interviews at the jail will not necessarily have any effect on the number of federal prosecutions. Most of those prosecutions are the result of automatic holds resulting from the IVF system, not interviews in the County Jail. These cases involve individuals that have been previously deported and have serious criminal histories.

Individuals that are interviewed at the County Jail and have holds placed, but don't meet the criteria for federal prosecution, will be sent through the ICE deportation process.

ACTION: For information only.

V. ISAB SEMI-ANNUAL REPORT – John Ruegg

John Ruegg, Executive Director of the Information Systems Advisory Body (ISAB), appeared before this committee to present ISAB's Semi-Annual Report.

The following initiatives were highlighted in the report:

The ISAB Marketing program has collected \$55,000 in new revenues in the last six months of fiscal year 2004-2005. Revenues are derived from the marketing of the Probation Department's PC-based Pretrial+ system and electronic distribution of Superior Court civil data to private vendors.

The Alternate Public Defender's Office received a grant from the Quality & Productivity Commission to purchase five to seven additional Jail Inmate Videoconferencing System (JIVCS) units so that they can participate in the Videoconferencing Program.

The County CAO has authorized annual net Cable cost expenditures of \$226,000 to support ongoing maintenance and support costs of the ISAB Videoconferencing Program.

The ISAB Standards Committee members are developing data exchange standards in coordination with the Federal Department of Justice. At the request of the Department of Homeland Security CIO office, ISAB has recommended a team to develop Naming and Design Standards for development of a National Information Exchange Model (NIEM).

Also related to the Standards Committee, ISAB accepted a grant of \$50,000 from the California Department of Justice to develop a Justice XML electronic Arrest & Prosecution disposition report. The reports will be electronically delivered to Cal-DOJ by the fourth quarter of 2005.

The Los Angeles Documents and Objects Exchange (LADOX) program employs the ISAB criminal justice enterprise Electronic Document Management Software (EDMS) functions to develop electronic capture, storage, and exchange of criminal justice documents and multi-media objects within and between criminal justice agencies.

Current LADOX projects include:

- ISAB completed a 7.4 million dollar contract over 3 years to provide outsourced imaging and microfilm conversion services.

- The ISAB DNA order tracking system (DOTS) will provide multi-agency notification to collect DNA based on Proposition 69 qualifying arrestees and defendants. DOTS will be available in November 2005. In the interim, a Pre-DOTS system has been implemented to track current DNA collections and reimbursements.

The CJIS II Wiring program provides for project administration, equipment modernization, hardware maintenance, network wiring, and technical support for 94 criminal justice sites. Notable upgrades for the reporting period include:

-Issued a joint Superior Court and County RFP for vender provided wireless access point installations in courthouses to support County, Court, Private Bar, and Public access to the Internet. Proposals are due in September 2005.

-93 of the 94 CJIS II sites have completed network equipment upgrades, and 12 of 34 sites have been completely rewired.

-65% of the sites are multi-tenant courthouses.

A Motion was made to approve the ISAB Semi-Annual Report for submission to the Board of Supervisors.

Public Comments

Mr. Tut Hayes stated that the Los Angeles County Jail is required to post a notice in a conspicuous location that will notify inmates of their right to make a telephone call. However, he maintained that this has not been done.

He also stated that the LAPD would not allow him to use his address book (which had been taken upon his arrest and booking) when making a telephone call, and would not provide him with a telephone directory.

ACTION: The Motion to approve the ISAB Semi-Annual Report for submission to the Board of Supervisors was seconded and approved without objection.

NOTE: At this time in the meeting, Supervisor Molina left and Michael Judge served as Acting Chair for the remainder of the meeting.

VI. COURTROOM SECURITY REPORT – Steven Van Sicklen

On March 14, 2005, a defendant attacked his defense attorney (an Alternate Public Defender) in a courtroom of the San Fernando Valley Courthouse.

In response, the Board of Supervisors passed a Motion that referred this issue to the Countywide Criminal Justice Coordination Committee (CCJCC) with a requirement to report back with findings and recommendations.

The CCJCC voted to form a Subcommittee on Courtroom Security on April 20, 2005. The Subcommittee met on June 10, 2005, and subsequently produced a Courtroom Security Report with findings and recommendations. A copy of the report was provided to all attendees.

Judge Steven Van Sicklen, Assistant Supervising Judge for Criminal and Chair of the Subcommittee, presented a summary of the Report.

The recommendations made to the Board of Supervisors in the Report include the following:

- Direct the Sheriff's Department internal committee on courtroom security to periodically report to CCJCC on progress being made to reduce incidents of violence in courtrooms;
- Include the results of an inspection of all courthouse lockup facilities in the first report back to CCJCC;
- Monitor the acquisition and deployment of hand-held metal detectors for use in lockup facilities (the Sheriff's Department has ordered approximately 175);
- In the reports to CCJCC, provide information on incidents of courtroom violence during the reporting period;
- Seek legislation to specifically protect courtroom personnel and any other individuals in the courtroom that are potentially exposed to communicable diseases other than AIDS; and
- Direct the County CAO to work with the Judicial Council to propose the recommended legislative change(s).

It was recommended that proposed legislation include a provision that requires an automatic judicial order for testing of the defendant for HIV and other communicable diseases whenever the defense attorney is attacked. In this way, the request will not have to come from the defense attorney, which could create a conflict of interest.

A Motion was made to approve the Courtroom Security Report for submission to the Board of Supervisors, with amended language that would propose legislation for requiring automatic testing of the defendant when the defense attorney is attacked.

Public Comments

Mr. Tut Hayes noted that a tag that he was given to wear in the County Jail has a metal clip that can be made into a handcuff key. In contrast, a similar tag that he was given to wear at a Veterans' Administration hospital used a plastic clip instead. Mr. Hayes recommended that the County Jail should utilize the plastic clips rather than the current metal ones.

ACTION: The Motion to approve the Courtroom Security Report for submission to the Board of Supervisors, with the amended language regarding proposed legislation for automatic testing of defendants when defense attorneys are attacked, was seconded and approved without objection.

VII. OTHER MATTERS/PUBLIC COMMENTS

Mr. Tut Hayes stated that, while he respects the Sheriff, there is no police commission overseeing the Sheriff's Department as there is with the LAPD. He also stated that there are problems with the County Jail that need to be resolved.

VIII. ADJOURN

There being no further business, Michael Judge adjourned the meeting at 1:10 p.m. The next CCJCC meeting will be held on **Wednesday, September 21, 2005 at 11:30 a.m. in Room 739 of the Kenneth Hahn Hall of Administration.**